

1 Division: Workforce Services Division

2 Category: WIOA

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Policy No.: 12-18

# **Dislocated Worker Program Policy**

 Background: The Workforce Innovation and Opportunity Act's (WIOA) Dislocated Worker Program is designed to help individuals get back to work as quickly as possible and overcome barriers to employment; for example, difficulty transferring specialized skills to other occupations or industries or a market decline for certain skill sets. It also assists separating veterans who wish to enter or re-enter the civilian workforce. The program provides a customer-centered workforce development system, offering all eligible job seekers access to a continuum of career and job-driven training services. Job Service Montana (JSM) offices integrate service delivery across programs to increase access to an appropriate mix of services needed to obtain, retain, and enhance skills and employment.

Scope: This policy applies to all service providers operating WIOA Title I Dislocated Worker or National Dislocated Worker Grant programs, WIOA Title I Dislocated Worker or National Dislocated Worker Grant program manager(s), WIOA fiscal officers, and the WIOA monitoring team. This policy is effective March 20, 2024.

## Policy:

## Required for Dislocated Worker Participants:

- Determination of eligibility. Please refer to the Dislocated Worker Verification Worksheet (WIOA.11) for a complete list of acceptable documentation.
- Comprehensive assessment;
- An Individualized Employment Plan (IEP) developed in partnership with the participant; and
- Case management (including follow-up as applicable).

## Dislocated Worker Eligibility

To receive Title I Dislocated Worker individualized career and training services, an individual must provide documentation of the following two (2) general eligibility requirements and one (1) of the dislocated worker status requirements listed in the definitions section (starting at line 44):

• Be a U.S. citizen or registered alien or eligible to work in the United States; and

• Meet Selective Service Registration requirements, if applicable.

## Service Priority for Individualized Career Services and Training Services:

Veterans and eligible spouses receive priority of service for all U.S. Department of Labor (USDOL)-funded job training programs, including WIOA programs.

#### **Definitions**

#### **Dislocated Worker:**

- Terminated or laid off or received a notice of termination or layoff from employment, including a separation notice from active military service (under other than dishonorable conditions). The individual is eligible for or has exhausted entitlement to unemployment compensation; or was employed for a duration sufficient to demonstrate attachment to the workforce, but is not eligible for unemployment compensation due to insufficient earnings or previous work for an employer who was not covered under a state unemployment compensation law; and is unlikely to return to a previous industry or occupation; or
- Terminated or laid off or received a notice of such from employment because of a permanent closure of a plant, facility, military operation or enterprise. The individual is employed at a facility at which the employer made a general announcement of closure within 180 days; or for the purposes of eligibility to receive services other than training services, career services, or supportive services, the individual is employed at a facility at which the employer made a general announcement that the facility or military installation will close; or
- Self-employed and unemployed because of general economic conditions in the community in which the individual resides or due to a natural disaster; or
- A displaced homemaker please refer to Montana's State Displaced Homemaker Policy; or
- A veteran's spouse who experienced loss of employment as a direct result of the veteran's permanent relocation.

Veteran: An individual who served in the active military, naval, air, or space service; and who was discharged or released under conditions other than dishonorable.

Veteran Eligible Spouse: The spouse of any of the following individuals (eligibility is lost if the veteran or service member loses the status that is the basis for eligibility):

- Any veteran who died of a service-connected disability:
- Any veteran who has a total disability resulting from a service-connected disability as
  evaluated by the U.S. Department of Veteran Affairs or any veteran who died while the
  disability was in existence;
- Any member of the Armed Forces serving on active duty who is currently listed in one or more of the following categories and has been for more than 90 days:
  - Missing in action;
  - Captured in the line of duty by a hostile force; or
  - o Forcibly detained or interned in the line of duty by a foreign government or power.

#### Comprehensive Assessment

- Enrolled dislocated workers must be provided with a comprehensive assessment of their individual skill levels and service needs using testing and other assessment tools. An indepth interview and evaluation to identify their employment barriers and appropriate employment goals must also be completed.
- Based on the assessment's results, a complete Individual Employment Plan (IEP) is required for a participant to access individualized career and training services.

#### Individual Employment Plan (IEP)

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- An IEP must be developed in partnership with the participant, using the IEP form (WIOA.16).
- The IEP identifies the participant's current circumstances, goals, and the appropriate mix of services and support needed to reach a realistic employment goal.
- The original IEP (signed by program staff and participant) must be maintained in the participant's file. The signed IEP is the acknowledgement that the participant has read and agrees to the responsibilities and knows where to file a grievance or complaint. A signed copy must be given to the participant.
- Case managers must open an IEP service in the Management Information System's (MIS)
   Employment Plan. The goals, objectives, and potential services, based on the information on
   the IEP form, must be recorded in the MIS Employment Plan as well. In addition, case
   managers must open and close on-going IEP related services provided in the MIS
   Employment Plan.

## Dislocated Worker Services and Activities

Basic Career Services: Universally available to all individuals without being enrolled in the Dislocated Worker Program. Please refer to the WIOA Operations Manual for details.

Individualized Career Services: Available to individuals <u>enrolled</u> in the Dislocated Worker Program. Please refer to the WIOA Operations Manual for details.

Supportive Services: Available to an <u>enrolled</u> individual, enabling them to participate in WIOA activities and access services they can not obtain through other programs. Please refer to the Supportive Services Policy for details.

#### **Training Services:**

Training services may be provided to participants and must include the following considerations:

- Participants in need of training to obtain or retain employment that leads to self-sufficiency or wages comparable or higher than previous employment;
- Participants who are unable to obtain other grant assistance for such services, including federal Pell Grants; or
- Participants who require assistance beyond that made available under other grant assistance programs, including federal Pell Grants. In both cases:
  - The service provider must assist the participant with determining what financial assistance is needed, the application process, and any other necessary referrals.
  - Participants who obtain a Pell Grant must utilize the full Pell Grant for training costs and WIOA funds may assist with remaining needs. WIOA funds may also be used if the Pell Grant application is pending and training costs must be paid to begin training. Once a Pell Grant is awarded, the training provider must reimburse the service provider for WIOA funds applied to training costs.
- Training can be provided through a variety of contract processes or through Individual Training Accounts (ITAs). Unless otherwise noted in the following list, training services must be accessed through Montana's Eligible Training Providers (ETPs).
- WIOA training funds may be used to assist with training that builds upon the participant's current education level in the quickest route possible. For post-secondary training, WIOA funds will not pay for any training beyond a bachelor's degree.

- In situations of co-enrollment with other WIOA and non-WIOA programs (i.e., TAA), the case manager will coordinate with the training provider and other programs to ensure the participant's training needs are met and there is no duplication of services. WIOA funding will always be a supplement to other grant assistance.
  - Occupational skills training, including training for non-traditional employment (requires ETP);
  - Private sector training programs (requires ETP);
    - Skill upgrading and retraining (requires ETP);
    - Entrepreneurial training (requires ETP);
    - On-the-Job training/OJT (does not require ETP);
    - Incumbent Worker Training/IWT (does not require an ETP);
    - Adult education and literacy activities provided concurrently with or in combination with training services listed on lines 135-140 (does not require ETP);
    - Customized training conducted with a commitment by an employer or group of employers to employ an individual upon successful completion of the training (does not require ETP);
    - Job readiness training in combination with occupational training, OJT, IWT, programs that combine workplace training with related instruction, private sector training, skills upgrading and retraining, and/or entrepreneurial training;
    - Transitional jobs; and
    - Programs that combine workplace training with related instruction, which may include cooperative education and Registered Apprenticeship programs.

#### Follow-up Services

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- Follow-up services must be provided to Dislocated Worker Program participants who exit to self-employment, agricultural, railroad, or federal government employment for a minimum of 4 quarters.
- During the follow-up period, quarterly contact should be made with the participant to obtain wage and employment information for use with WIOA performance indicators.
- Additional examples can be found in the WIOA Operations Manual.

#### Case Management

Case management responsibilities include but are not limited to:

- Monthly contact with participants. If unable to make contact after six (6) attempts in a 90-day period, closing all services effective the date the services were last provided;
- Maintaining the participant file by recording all program services and case notes in the MIS and documentation in ECM (when applicable) within seven (7) working days and as service/contact occurs;
- Ensuring that a countable service is provided every 90 days (please see form WIOA.49 for a list of countable services that extend exit) and ending participant services and program enrollment when services are no longer provided.

## Monitoring and Technical Assistance:

- A formal monitoring will be conducted by the entity designated by the SWIB.
- The WIOA Dislocated Worker program manager will provide technical assistance to case managers.

# 175 References:

176 • 20 CFR 678.430 Career Services

• 20 CFR 680 Adult and Dislocated Worker Activities

• TEGL 12-19 National Dislocated Worker Grant Program

• TEGL 19-16 Adult and Dislocated Worker Programs